



JPB Board of Directors  
Meeting of January 6, 2022

Correspondence as of December 3, 2021

# Subject

- 1 Emerging Caltrain Modernization Issues
- 2 Resending Extracts of Tuesday, January 3, 2017 letter
- 3 FRA CRISI grants
- 4 Transit Study - Texas A&M University

**From:** [Roland Lebrun](#)  
**To:** [Board \(@caltrain.com\)](#)  
**Cc:** [MTC Info](#); [SFCTA Board Secretary](#); [Baltao, Elaine \[board.secretary@vta.org\]](#); [SFCTA CAC](#); [cacsecretary \[@caltrain.com\]](#); [Caltrain, Bac \(@caltrain.com\)](#)  
**Subject:** Fw: Emerging Caltrain Modernization issues  
**Date:** Monday, December 6, 2021 9:22:05 AM  
**Attachments:** [Emerging Caltrain modernization issues.pdf](#)

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Resending Monday, December 1, **2014** 3:39 AM letter...

Sincerely,

Roland Lebrun

CC

MTC Commissioners  
SFCTA Commissioners  
VTA Board  
VTA PAC  
Caltrain CAC  
SFCTA CAC  
VTA CAC

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**From:** Roland Lebrun <ccss@msn.com>  
**Sent:** Monday, December 1, 2014 3:39 AM  
**To:** Caltrain Board <board@caltrain.com>  
**Cc:** CHSRA Board <boardmembers@hsr.ca.gov>; sheminger@mtc.ca.gov <sheminger@mtc.ca.gov>; Erika Cheng <erika.cheng@sfcta.org>; VTA Board Secretary <board.secretary@vta.org>; mayoremail@sanjoseca.gov <mayoremail@sanjoseca.gov>; Nila Gonzales <ngonzales@transbaycenter.org>  
**Subject:** Emerging Caltrain Modernization issues

Dear Chair Nolan and Honorable members of the Caltrain Board of Directors,

The intent of the attached letter is to substantiate and elaborate on the comment I made at the November Board meeting that the time has come to revisit the entire approach to the Caltrain modernization program.

Sincerely,

Roland Lebrun



Roland Lebrun  
ccss@msn.com  
30 November 2014

Dear Chair Nolan and Honorable members of the Caltrain Board of Directors,

The intent of this letter is to substantiate and elaborate on the comment I made at the November Board meeting that the time has come to revisit the entire approach to the Caltrain modernization program.

**Background:**

In April 2012, the 9 funding partners co-signed the High Speed Rail Early Investment Strategy MOU that should have resulted in Caltrain electrification at a cost of \$785M and new rolling stock (EMUs) for \$440M (total cost \$1.225B) by 2019.

<http://www.caltrain.com/Assets/Caltrain+Modernization+Program/Documents/Executed+9+Party+MOU.pdf>

In April 2014, the Caltrain Board approved a \$122.4M set of consultant contracts:

- Project Delivery Director: \$4.3M
- Systems Safety Specialist: \$4.0M
- Project Management: \$23.5M
- EMU Vehicle Consultant: \$42.4M
- Electrification consultant: \$48.2M

<http://www.caltrain.com/Assets/Caltrain+Modernization+Program/Documents/CalMod+Procure.Fact+Sheet+3.11.14.pdf>.

On November 6<sup>th</sup> 2014, SamTrans staff and consultants presented the Caltrain Board with the following update:

- New cost estimate of \$958M for 150 track miles (**\$6.4M/mile vs. \$1.6M in the UK**)
- 90-minute off-peak headway during construction (vs. 30-minute headway requirement)
- **6 years of construction (1 year longer than 2,000 miles of electrification in the UK)**
- No revenue service until 2021 (new rolling stock was due in 2015-2018 timeframe)
- No increase in capacity until after electrification (projected 21% increase in ridership will occur 5 years before electrification)
- No improvement in San Jose to San Francisco travel times (**exposure to litigation**)
- No electrification of Main Track 1 (MT-1) between Santa Clara and Tamien, making it impossible to run service to Tamien during peak or emergencies (signal/switch failures)
- Additional “Management Reserve”: \$28M
- “Vehicle Management Oversight”: \$65M (**50+% over April consultant contract**)
- “Defer purchase of one 6-car EMU train set offset by need to purchase 3 used electric locomotives”: \$20M
- “~75% diesel vehicle conversion to EMUs”, making it impossible to operate a high-capacity electrified blended system

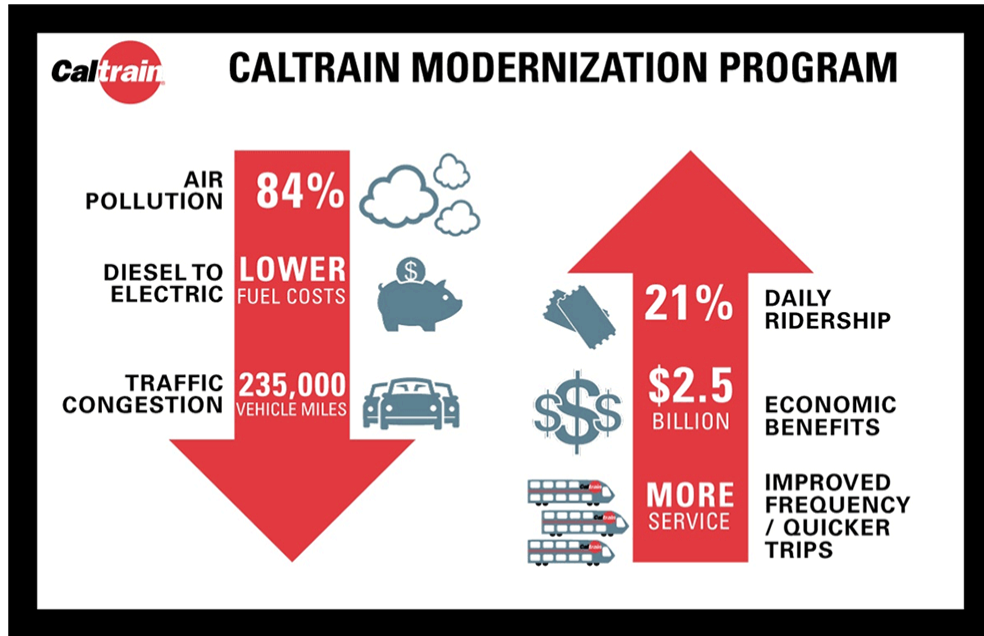
[http://www.caltrain.com/Assets/\\_Agendas+and+Minutes/JPB/Board+of+Directors/Presentations/2014/11-6-14+JPB+BOD+CalMod+Cost+and+Schedule+Update.pdf](http://www.caltrain.com/Assets/_Agendas+and+Minutes/JPB/Board+of+Directors/Presentations/2014/11-6-14+JPB+BOD+CalMod+Cost+and+Schedule+Update.pdf)

## Analysis:

In October 2008, a similar set of issues were raised during a UK Railway Engineers forum entitled “Making Electrification Happen”

Forum proceedings are appended to this letter. Here are sample extracts in *italic*:

- “*Just declaring the electrified railway as a good thing to have is not in itself sufficient.*”

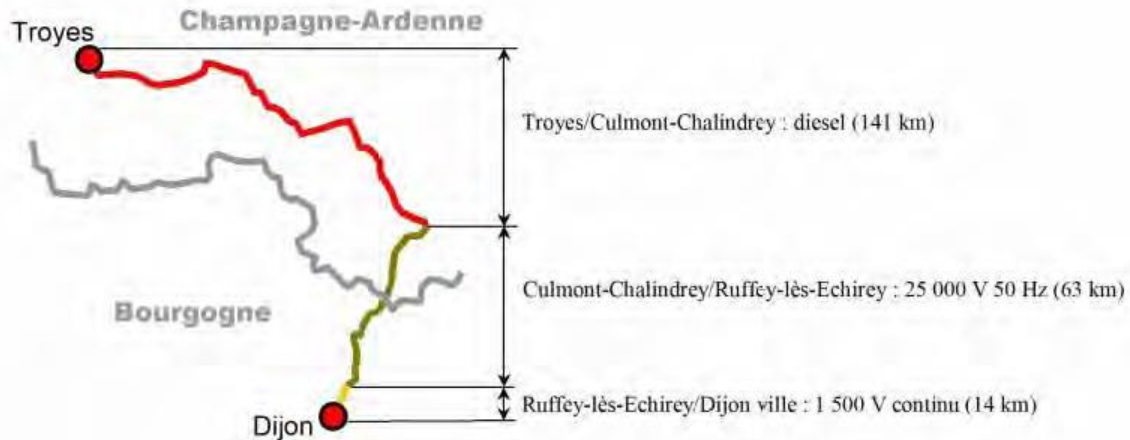


- “*The reduction in carbon emissions is useful but not a deciding factor.*”
- “*Electricity and diesel fuel prices are not that much different.*”
- “*The business case is heavily dependent on traffic density.*”
- “*The rollout of electrification can be done more quickly and at reduced cost.*”
- “*The current RSSB figure for electrification of \$1.4-1.6M per track mile needs to reduce to \$1.1-1.25M*”
- “*A 1-mile section needs to be achievable in an 8 hour week night possession.*”
- “*Ways of reducing costs, particularly for possession management, must be found.*”
- “*Project management must be sized to scope.*”
- “*Track must be in its final design position so as to avoid later adjustment.*”
- “*To be successful, a set of competence standards must be built up.*”
- “*The Bi-mode IEP (Hybrid InterCity Express) may be a key factor in maintaining through services.*”

## Discussion:

- Caltrain is experiencing a significant capacity crunch that needs to be addressed urgently through an improved signaling system and enhanced infrastructure (one or more passing stations at Palo Alto, Redwood City and/or Hillsdale).
- 75% of the existing rolling stock is due for replacement in the next couple of years.
- The current approach to Caltrain modernization will not be able to cope with the expected increase in ridership.

- France (AGC BiBi hybrid trains), the UK (InterCity Express bi-modes) and Spain (Alvia S-730) all faced similar challenges which were addressed through the introduction of hybrid trains capable of operating on the existing infrastructure regardless of the type of electrification (if any). Example: Troyes to Dijon:



### Recommendations:

- Immediate moratorium on electrification and vehicle consultant activities (\$110M saving)
- Postponement of electrification RFP until cost and schedule issues have been resolved
- Engage ACE and Capitol Corridor on joint EMU procurement (economies of scale)
- Issue RFP for bi-level bi-mode (hybrid) EMUs with a maximum speed of 125 MPH
- Issue RFP for an entity with demonstrable railway modernization expertise, specifically:
  - Substantial network capacity improvements (minimum 100% over 20 years)
  - Increased operating speeds (minimum 100 MPH)
  - Experience installing 1 mile of electrification in an 8-hour weekday night possession
  - Successful implementation of high-speed blended systems including freight

I hope that you will find this information useful.

Sincerely,

Roland Lebrun

Cc:

California High Speed Rail Authority  
Metropolitan Transportation Commission  
San Francisco County Transportation Authority  
Santa Clara Valley Transportation Authority  
City of San Jose  
City and County of San Francisco  
Transbay Joint Powers Authority

## Making Electrification Happen

Electrification has become fashionable, so said one of the speakers at the recent Railway Engineers Forum seminar on Making Electrification Happen. With virtually no electrification schemes being undertaken in the UK over recent years (CTRL excepted), the change in attitude has come about because of concerns on climate change and the realisation that oil prices will continue to increase as supplies dwindle. Even the DfT has done a U turn in the past 12 months. **The proponents of electrification all point to the benefits but much needs to be done before electric trains begin running over new routes.** The seminar looked at what needs to happen in terms of finance, engineering and resources. The downsides of electrification must not be overlooked and ways of minimising the impact of these are important.

### The Mobile Factory

An inspired key note speech by Steve Yianni, the Network Rail Director of M&E Engineering set the scene and demonstrated that much thought has gone into how **the roll out of electrification can be done more quickly and at reduced cost.** Two factors have to be in place before work can start:

- **The Business Case**, which will be developed as a partnership between funders, customers and suppliers, and which becomes part of the NR Route Utilisation Strategy (RUS).
- **The Operational Plan, to achieve a roll out with sufficient capacity to deliver at the right cost and timescale.**

Key to both of these will be the Mobile Factory – **a means of installing electrification infrastructure within existing possession patterns and without significant disruption to train services.** In effect, **a 1.5km tension length section** based on masts at 50-60 metre spacing, **needs to be achievable in an 8 hour week night possession**, inclusive of take up and give back time. To do this the ‘factory’ will consist of:

- 3 x Piling and Mast Trains
- 1 x Feeder and Return Wire Train
- 1 x Cantilever and Registration Assembly Train
- 1 x Catenary and Contact Wire Train
- 1 x Inspection and Measurement Train including Earthing assurance

Normally **the ‘factory’ will operate on a single track with other tracks kept open for traffic.** The use of bi-directional signalling will be key to this. The ‘factory’ will be capable of reaching both lines of a 2 track railway if a complete possession is obtained. Designed primarily for plain line sections, adaptation for junctions, bridges, tunnels, etc needs to happen when work will be done during weekend possessions.

Later speakers confirmed the concept of a mobile factory as workable. Keith Warburton, the Head of Electrification Design in Balfour Beatty Rail gave an insight on the costs for both a blockade and possession type approach

	<b>Blockade</b>	<b>Blockade</b>	<b>Possession</b>	<b>Possession</b>
<b>Description</b>	Proportion	Typical Cost per Single Track km	Proportion	Typical Cost per Single Track km
Survey & Design	3%	£11k	3%	£14k
Materials	44%	£157k	38%	£189k
Construction	45%	£158k	40%	£200k
<b>Project Mgmt</b>	<b>8%</b>	<b>£29k</b>	<b>19%</b>	<b>£94k</b>
<b>Total</b>	<b>100%</b>	<b>£355k</b>	<b>100%</b>	<b>£497k</b>

Unsurprisingly, the blockade approach is cheaper as the engineer has unrestricted access to the railway. However, **criticism of blockades is increasingly vehement because of the disruptive impact. Ways of reducing costs, particularly for possession management, must be found.** Planning, design and engineering principles are too often forgotten.

- Do a survey well ahead of design, in a single pass and collect data electronically including 3D modelling linked to material supply and signal siting
- Design work to promote a single installation activity with minimal or no stage work

- Use standard spans and tension lengths, and employ new technology / methodology but only when proven
- Maximise use of like parts by a 'one size fits all' design with a standardised geometry and easy calculation of balance weights and droppers
- **Ensure track is in its final design position so as to avoid later adjustment**
- Construction activities to have no unknowns as to access availability, plant utilisation and resource deployment
- **Project management to be sized to scope**

Mark Simmons from Plasser demonstrated by video sequence a 'mobile factory' in use on Austrian Railways (OBB). Particularly impressive was the installation of masts by a rotating 'central gripper' mounted on a wagon and inserted into the ground by piling. Machine and trains have a jolt free control to enable catenary and wire to be installed at final tension and stagger. **All this is achieved in 5 hour work blocks in 2 possessions.** A reminder was given that mechanised piling and erection had been trialled on the ECML in the 1980s, when 6 piles per hour had been achieved.

### **Likely Routes for the Passenger Railway and the Business Case**

**Studies on various routes have looked at fuel/energy costs, train reliability and passenger capacity in analysing whether electrification would be beneficial.** Jim Morgan, the Director of Passenger Development in First Group, suggested the criteria necessary for electrification to show advantages over diesel were:

- Capital costs – rolling stock provision linked in with energy costs and carbon emission, also bridge and clearance works
- Variable track access costs – these must allow for OLE maintenance including performance and reliability expectations
- Staff costs – any train crew implications
- Revenue impact – is the 'sparks' effect on passenger growth still valid

There will be pluses and minuses here. Electric trains should be cheaper and lighter, thus causing less track wear. **The current RSSB figure for electrification of £550-650k per track km needs to reduce to £450-500k.** On board energy costs need to be accurately metered and regenerative braking must help. System losses have to be addressed with better driving techniques and lower train idle time costs. The availability of rolling stock and where to cascade displaced stock to, will be a major factor. Taking all these considerations into account, the likely routes for electrification are:

- GWML from Airport Junction to Bristol, Cardiff and Oxford
- MML from Bedford to Sheffield via Derby plus Nottingham
- Cross Country to link up existing and proposed electrified routes
- North Trans Pennine from Liverpool and Manchester to York

There will be an impact on through services that exist today and it is acknowledged that this is a difficult problem. **The hybrid version of the new IEP may be one answer but diesel haulage off the wires and slick cross connections may have to suffice.**

Richard Davies, the Head of Strategic Planning in ATOC added that **the business case was heavily dependent on traffic density**, where rail has typically doubled its usage in 20 years. **Electricity and diesel fuel prices are not that much different** but the delta may be the deciding factor. **The reduction in carbon emissions is useful by not a deciding factor.** In addition to the main line routes, there was a good case for suburban routes around Manchester, Liverpool, Leeds and Cardiff. **Inclusion of diversionary routes is unlikely as the business case is weak.**

### **The Freight Situation and the case for In-Fill**

A totally different view comes across from the Freight Sector. Graham Smith, the EWS Planning Director, whilst supporting electrification, stated that gauge enhancement was the top priority. At present, the gaps



between electrified lines were too numerous and **having to do frequent locomotive changes made operation expensive and time consuming**. Hence, the freight companies have invested heavily in diesel traction, with electric locomotives being only a small percentage of the fleet. Increasing electric freight usage would need the gaps to be filled and 31 schemes were tabled, many of them being very short distances. Doing some of these in the CP4 period would be advantageous as it would allow the engineering and implementation skills to be built up in non sensitive areas. It would also be necessary to acquire a fleet of electric locomotives, which need to be less complicated (and expensive) than the CI 92, with all the different voltage and signalling systems that these embrace. **The 'last mile' problem on how to access sidings and loading facilities without having a resident diesel shunter on site is another challenge.**

### **Maintenance and Reliability**

**If electrification is to be expanded, then some of the present maintenance problems have to be overcome**, so says Kevin Lydford, NR's Head of Electrification. **Electrified infrastructure should have a 90 year life, with contact wire renewal between 40-50 years and piece part renewal every 30 and 60 years.** New designs should minimise routine maintenance and not need regular adjustment. Booster transformers should be eliminated in favour of 50kV auto transformer systems, and Sub Stations and Track Sectioning Cabins must be made simpler and cheaper. **Inspection trains to check height and stagger, dynamic force measurement and wire wear are vital** with MENTOR and the NMT fulfilling this role currently. Combating theft and vandalism is another challenge, with designs needing to be more capable of withstanding the interests of less desirable elements within society. Pantographs have to be compatible with the electrification infrastructure and be regularly and reliably maintained

**Establishing whole life costs is important and buying cheap equipment initially will lead to significant problems.** The balance between Capex and Opex must be right for equipment with such a long life. **Too many entanglements and de-wirements happen and the ensuing poor reliability undermines the business case.** If the wires are down, the chances are you will not get home that night!

### **Resources, Expertise and Contracts**

Jeremy Candfield, the Director General of RIA, set out the resource challenge to make all this happen. With no electrification having been undertaken in England and Wales in recent years, the skill base has dispersed and a recruitment and training initiative is essential. Competent people will be in great demand and NR will have to compete for engineers having heavy current expertise needed for the LUL renewal programme, the National Grid refurbishment and overseas rail projects. **To be successful, a set of competence standards must be built up and supplier confidence must be gained by having continuity of work in a programme visible for all to see.** In addition to the electrical engineering aspects which the RIA ELECTIG group are studying, **expertise will be needed in:**

- **Possessions and uninterrupted working**
- **Single line working**
- **Depot provision and management**
- Planning paths to site
- Materials and engineering train management
- Testing

The proposal for a Rail Skills Academy is being driven forward by RIA members but ultimately the companies involved must be the dominant driver in getting trained people in place.

**Getting the right contract conditions in place can make a difference** according to Ross Hayes an engineer working in the legal sector, and obeying EU rules is another complication. Two options exist:

- **Framework contracts**, whereby contractors enter into an agreement based on work requirements and price. **Broad order quantities are defined and work packages can be awarded under the framework.** These are normally time limited to 4 years but utilities (including railways) can get this waived providing competition rules are not misused
- **Term contracts, where work is committed in relatively simple repetitive work packages**

**Contractors generally prefer the latter as these are less open ended.** Choosing the right terms and conditions is equally important – ICE, IMechE, NEC, etc – and using a standard that is recognised by industry is always the best bet.

### The CTRL and Scottish Experience

Recent electrification projects have only been the CTRL and the Airdrie – Bathgate link. Both have yielded or are yielding valuable lessons. Dominic Kelsey and Mark Howard from Bechtel emphasised the importance of getting power supply points right. These cost around £200k for every km of route energised and are thus an expensive item. The CTRL has three – Barking, Sellindge and Singlewell – and all 3 have compensation devices to eliminate variations to the catenary voltage under different current conditions. Much design and planning effort went into these but cost-saving opportunities are there to be had. The CTRL had also to contend with the interface between 50kV and 3<sup>rd</sup> rail 750v and this continues to be a maintenance challenge. Difficulties with Notified Body acceptance were an unwanted inconvenience and the required paperwork was massive, out of all proportion to the desired end result.

Bill Reeve, the Director Rail Delivery in Transport Scotland, gave a positive message in that an additional 350 single track kms of electrification has been approved by the Scottish Parliament beyond Airdrie – Bathgate. This will include the main E&G line plus extending to Dunblane. However, **present costs are in the order of £1M per single track km, about double the desired amount.** Some of this is due to having to rebuild the resource and manufacturing capability but interestingly, construction and wiring is less than all the other activities. **There is an urgent need to revise standards** and this must be done in partnership with Network Rail before any further schemes are authorised.

### The DfT View and the Day in Retrospect

David Clarke, the DfT’s Deputy Director of Rail Services endorsed most of what had gone before but showed a simplified matrix on how electrification might proceed.

	High	Suburban Route Extensions plus short In Fills √	Main Line Electrification √?
Rolling Stock Cost and Utilisation		Single Line Branches √?	Long Secondary & Diversionary Routes X
		Low	High

Cost of Construction

Clearly the big question mark is on the future viability of main line projects but single line feeder routes like those existing at St Albans Abbey, Braintree, Southminster, North Berwick are not ruled out. **The optimum timing is to electrify when rolling stock replacement is due and getting rid of diesel traction from under the wires is also important.** New ideas for energy storage to cover gaps in the wires will be welcome. **The Bi-mode IEP may be a key factor in maintaining through services.** The implementation of ERTMS and associated signal siting issues needs to be better understood. **The ultimate challenge is to reduce the cost of running the railway.**

Altogether a fascinating day and those in attendance should be better informed on the challenges that an ongoing electrification programme will present. **Just declaring the electrified railway as a good thing to have is not in itself sufficient.** The promoters must understand the downsides and come up with solutions to overcome these.

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**From:** Roland Lebrun <ccss@msn.com>  
**Sent:** Monday, December 6, 2021 10:46 AM  
**To:** Board (@caltrain.com)  
**Cc:** MTC Commission; SFCTA Board Secretary; Baltao, Elaine [board.secretary@vta.org]; SFCTA CAC; Caltrain, Bac (@caltrain.com); Caltrain, Bac (@caltrain.com)  
**Subject:** Resending extracts of Tuesday, January 3, 2017 5:19 AM letter (attached)...  
**Attachments:** January 5th 2017 Item #3 Commit to Fund Up to \$50 Million for Caltrain.pdf

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## 2) System is not ready for electrification

### a. New CBOSS signaling system is not “electrification ready”

*“It seems, from the scope of work for the electrification contractor that it will be responsible for testing these links after its work on track circuits is finished. This is a high risk safety area. In our experience, any work requiring safety related technical interfaces with signaling already installed on an existing system is high risk in terms of interface management, approvals for designs by the operator and regulators and in the installation by the electrification contractor for intrusive access to a new and complex system like **CBOSS is bound to cause some delay to the project completion date, particularly if the alteration (e.g. track circuit replacement) involves interfaces with other operators like the UPRR.**”*

[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTACHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTACHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf)

(Section 4.5 on page 35)

### d. Caltrain electrification design does not follow best practices and could result in (potentially spectacular) catenary failures at high speeds.

*“NB noted that back-to-back cantilevers were not to be used on the high speed line but were likely to be used by Caltrain. **Such cantilevers did not provide for mechanical independence necessary for reliable performance.**”*

[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTACHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTACHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (PDF page 54).

### f. UK’s Network Rail recently cancelled an electrification contract with Caltrain’s contractor

*“It was concluded that the proposed alliance was unlikely to meet its stated objectives of delivering the scope of the work on time and to budget”*

<http://www.railtechnologymagazine.com/Rail-News/balfour-beatty-dropped-from-north-west-electrification>



## Balfour Beatty dropped from north west electrification

[www.railtechnologymagazine.com](http://www.railtechnologymagazine.com)

### 3) Caltrain Management issues

a. "A May 2016 APTA Peer Review Panel of the CBOSS project raised serious questions about Caltrain's project management capabilities and JPB oversight that have similar implications to PCEP. These include:

- "The panel notes that the PTC CBOSS project is just one of several complex infrastructure projects that will **require Caltrain to take a serious look at in-house technical management resources.**"
- "Caltrain needs to directly hire a project manager with requisite technical experience and provide that person with the authority to manage the interests of Caltrain."
- "...this has consequently led to unresolved technical and contractual issues. **Despite the recent partnering session, there continues to be a lack of commitment to resolving contractual issues such as scheduling and cost.**"

**"The agency's Executive Director and the Mod Squad will need sufficient time and understanding of project technical and management issues in order to provide the necessary oversight and authority for effective program delivery"**

[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTACHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTACHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (page 24)

Sincerely,

Roland Lebrun

CC

MTC Commissioners  
SFCTA Commissioners  
VTA Board  
VTA PAC  
SFCTA CAC  
Caltrain CAC  
Caltrain BPAC  
VTA CAC

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**From:** Roland Lebrun <ccss@msn.com>

**Sent:** Tuesday, January 3, 2017 5:19 AM

**To:** Supervisor Aaron Peskin <aaron.peskin@sfgov.org>

**Cc:** SFCTA Board Secretary <steve.stamos@sfcta.org>; VTA Board Secretary <board.secretary@vta.org>; MTC Commission <info@mtc.ca.gov>; CHSRA Board <boardmembers@hsr.ca.gov>; Caltrain Board <board@caltrain.com>;

Caltrain CAC Secretary <cacsecretary@caltrain.com>; Caltrain BAC <bac@caltrain.com>; Nila Gonzales <ngonzales@transbaycenter.org>

**Subject:** SFCTA 1/5 Board Meeting Item #3 Commit Up to \$50 Million in additional funding to Caltrain

Dear Supervisor Peskin and members of the SFCTA Board of Directors,

Please find attached issues and recommendations re this item for your consideration.

Sincerely,

Roland Lebrun

Cc

SFCTA Board of Directors

VTA Board of Directors

MTC Board of Directors

TJPA Board of Directors

High Speed Rail Authority Board of Directors

Caltrain Board

Caltrain CAC

Caltrain BAC

VTA CAC

SFCTA CAC

TJPA CAC

FTA regional director

Roland Lebrun  
[ccss@msn.com](mailto:ccss@msn.com)  
 January 2<sup>nd</sup> 2017

SFCTA Board of Directors  
 January 5<sup>th</sup> Board Meeting  
 Item #3 Commit Up to \$50 Million in additional funding to Caltrain

Dear Chair Peskin and members of the SFCTA Board of Directors,

Please consider the following issues and recommendations prior to approving any additional funding for the Caltrain electrification project:

**Issues**

1) **\$2.5B investment will result in a 10% loss of capacity AFTER adding a 6<sup>th</sup> train** (“Calmod II” will require additional funding for longer trains & platform at a later date)

**2016 Top 10 Trains: Maximum Load**

Northbound				
Train No.	Depart SJ	Max Load	Train Seating Capacity	Percent of Seated Capacity
319	7:03 AM	951	762	125%
323	7:45 AM	950	762	125%
329	8:03 AM	882	762	116%
375	5:23 PM	841	762	110%
217	6:57 AM	818	650	126%
225	7:50 AM	764	762	100%
269	4:39 PM	756	762	99%
313	6:45 AM	747	762	98%
233	8:40 AM	722	650	111%
215	6:50 AM	719	650	111%

**Caltrain’s proposed EMU replacement trains**

Parameter	Car 1	Car 2	Car 3	Car 4	Car 5	Car 6	Total
Car type	Cab	Middle	Middle	Middle	Middle	Cab	-
Number of powered axles	2	4	0	4	0	2	12
Seats, lower level	38	23	6	38	6	38	149
Seats, upper level	52	52	60	52	60	52	328
Seats, intermediate level	10+2	10	10+16	10	10+16	10+2	96
Seats, total	102	85	92	100	92	102	<b>573</b>
Bike spaces	-	-	40	-	40	-	80
Bathroom	-	1	-	-	-	-	1

5 trains x 762 seats (3,810 seats) - 6 trains x 573 seats (3,438 seats) = **372 seats lost**

## 2) System is not ready for electrification

- a. **New CBOSS signalling system is not “electrification ready”**  
*“It seems, from the scope of work for the electrification contractor that it will be responsible for testing these links after its work on track circuits is finished. **This is a high risk safety area. In our experience, any work requiring safety related technical interfaces with signaling already installed on an existing system is high risk in terms of interface management, approvals for designs by the operator and regulators and in the installation by the electrification contractor for intrusive access to a new and complex system like CBOSS is bound to cause some delay to the project completion date, particularly if the alteration (e.g. track circuit replacement) involves interfaces with other operators like the UPRR.**”*  
[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTA\\_CHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTA_CHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (Section 4.5 on page 35)
- b. **Unknown impacts of High Speed Rail modifications to the corridor**  
*“PFAL did not review future improvements to the Corridor which may be required to operate at speeds above the current imposed speed in the Peninsula Corridor because they are not included in the Funding Plan.”*  
[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTA\\_CHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTA_CHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (Page 3)
- c. **Many stations and grade crossings require reconstruction/relocation**  
*“Though the track improvements compatibility risk described here mainly poses a risk to the PCEP schedule for the purposes of this review, a secondary issue is the **potential for throw away costs due to the possibility of replacing electrification infrastructure.**”*  
[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTA\\_CHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTA_CHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (page 27)
- d. **Caltrain electrification design does not follow best practices and could result in (potentially spectacular) catenary failures at high speeds.**  
*“NB noted that back to back cantilevers were not to be used on the high speed line but were likely to be used by Caltrain. **Such cantilevers did not provide for mechanical independence necessary for reliable performance.**”*  
[http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTA\\_CHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTA_CHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (PDF page 54).
- e. Caltrain ridership has been dropping off for the last 6 months and the revised schedule is likely to result in further decreases in ridership.



- f. UK's Network Rail recently cancelled an electrification contract with Caltrain's contractor  
*"It was concluded that the proposed alliance was unlikely to meet its stated objectives of delivering the scope of the work on time and to budget"*  
<http://www.railtechnologymagazine.com/Rail-News/balfour-beatty-dropped-from-north-west-electrification>

### 3) Caltrain Management issues

- a. "A May 2016 APTA Peer Review Panel of the CBOSS project raised serious questions about Caltrain's project management capabilities and JPB oversight that have similar implications to PCEP. These include:
- **"The panel notes that the PTC CBOSS project is just one of several complex infrastructure projects that will require Caltrain to take a serious look at in-house technical management resources."**
  - **"Caltrain needs to directly hire a project manager with requisite technical experience and provide that person with the authority to manage the interests of Caltrain."**
  - **"...this has consequently led to unresolved technical and contractual issues. Despite the recent partnering session, there continues to be a lack of commitment to resolving contractual issues such as scheduling and cost."**
- "The agency's Executive Director and the Mod Squad will need sufficient time and understanding of project technical and management issues in order to provide the necessary oversight and authority for effective program delivery"**
- [http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg\\_121316\\_item3\\_ATTACHMENT\\_Ind\\_Consult\\_Report\\_SF\\_SJ\\_Peninsula\\_Corridor\\_Funding\\_Plan.pdf](http://www.hsr.ca.gov/docs/brdmeetings/2016/brdmtg_121316_item3_ATTACHMENT_Ind_Consult_Report_SF_SJ_Peninsula_Corridor_Funding_Plan.pdf) (page 24)
- b. Current Caltrain job openings:
- i. Chief Financial Officer (the last CFO quit after 10 months)
  - ii. Director, Engineering & Maintenance
  - iii. Deputy Director, Railroad Systems Engineering
  - iv. Director, Contracts and Procurement
  - v. Director, Safety and Security
- <http://www.smctd.com/jobs.html>

#### 4) Funding issues

a. **Misappropriation of \$125M FTA Formula Funds dedicated to EMU procurement**

*“WHEREAS, \$125 million in FTA funds identified in the 2012 Early Investment Strategy funding plan included in the 2012 Nine-Party MOU is needed by the PCJPB to advance critical state of good repair improvements necessary to maintain existing Caltrain operations, and the PCJPB has requested to remove these funds from the early investment funding strategy, which would create a \$125 million funding gap”*

<http://www.caltrain.com/Assets/Caltrain+Modernization+Program/Documents/7-Party+MOU.pdf> (SEVEN PARTY SUPPLEMENT TO 2012 MEMORANDUM OF UNDERSTANDING (MOU) Page 2)

b. **Misappropriation of \$28M FTA Formula Funds dedicated to EMU procurement by the San Mateo County Transit District WITHOUT JPB APPROVAL.**

*“In its role as the metropolitan planning organization for the San Francisco Bay Area, the Metropolitan Transportation Commission (MTC) programmed \$27,854,836 of Federal Transit Administration (FTA) Section 5337 State of Good Repair grant funds for the PCEP.*

**Recently, the Peninsula Corridor Joint Powers Board (JPB) and MTC were informed by the FTA that the PCEP is not eligible to receive the programmed Section 5337 funds,** which would create a corresponding funding gap in the PCEP budget.

*JPB staff has coordinated with the FTA and MTC, and MTC has concluded that it will redirect the Section 5337 funds to the SSF Caltrain Station Improvement Project. Therefore, these funds will replace the TA funds proposed for re-programming.”*

[http://www.smcta.com/Assets/\\_Agendas+and+Minutes/TA/Board+of+Directors/Agendas/2016/2016-12-01+TA+BOD+Agenda+Packet.pdf](http://www.smcta.com/Assets/_Agendas+and+Minutes/TA/Board+of+Directors/Agendas/2016/2016-12-01+TA+BOD+Agenda+Packet.pdf) (AGENDA ITEM # 9 (a))

c. **\$600M Prop1A funding issue (PCEP does not go to Transbay)**

*““Section 2704.04, subdivision (b)(2) provides that “Phase 1 of the high-speed train project is the corridor of the high-speed train system between San Francisco Transbay Terminal and Los Angeles Union Station and Anaheim.” Subdivision (b)(3) identifies specific high-speed train corridors, and lists,*

*“(B) San Francisco Transbay Terminal to San Jose to Fresno.” Subdivision (a) identifies that the purpose behind the Bond Act is “construction of a high-speed train system that connects the San Francisco Transbay Terminal to Los Angeles Union Station and Anaheim...”*  
**Consequently, it appears that the intent of the Bond Act was for the system to extend, in San Francisco, to the Transbay Terminal, not stop 1.3 miles short at a 4th and King Caltrain Station.**

*This specific language and indication of intent does not conflict with a general referral to “San Francisco” in section 2704.09 subdivision (b)(1) and (3). It is reasonable to interpret this reference to “San Francisco” as indicating the Transbay Terminal identified as the intended San Francisco location in section 2704.04.*

***It appears, at this time, that the Authority does not have sufficient evidence to prove the blended system can currently comply with all of the Bond Act requirements, as they have not provided analysis of trip time to the San Francisco Transbay Terminal, and cannot yet achieve five-minute headways (even allowing for the definition of “train” to include non-HSR trains).***

*However, as Plaintiffs acknowledged during oral argument, the Authority may be able to accomplish these objectives at some point in the future. This project is an ongoing, dynamic, changing project. As the Court of Appeal noted, “because there is no formal funding plan and the design of the system remains in flux.. .we simply cannot determine whether the project will comply with the specific requirements of the Bond Act...” (California High-Speed Rail Authority, 228 Cal.App.4th at 703.)*

*There is no evidence currently before the Court that the blended system will not comply with the Bond Act system requirements. **Although Plaintiffs have raised compelling questions about potential future compliance, the Authority has not yet submitted a funding plan pursuant to section 2704.08, subdivisions (c) and (d), seeking to expend Bond Act funds.** Thus, the issue of the project’s compliance with the Bond Act is not ripe for review. Currently, all that is before the Court is conjecture as to what system the Authority will present in its request for Bond Act funds. This is insufficient for the requested relief.”*

<http://www.thehamiltonreport.com/downloads/TOS-RULING-KENNY-3-4-2016.PDF>(pp15-16).

## Recommendations

- 1) Commit to fund up to \$50 Million in Additional State Regional Improvement Program Funds to the Peninsula Corridor Electrification Project subject to JPB Board approval to terminate SamTrans' contract and initiate search for new agency responsible for Caltrain administration (VTA, MUNI, ACE or BART).
- 2) Consider requesting an Independent Financial Advisor Report to the 7-party MOU partners regarding the Caltrain EMU procurement and CBOSS projects.

Respectfully presented for your consideration.

Sincerely,

Roland Lebrun.

Cc

SFCTA Board of Directors

VTA Board of Directors

MTC Board of Directors

High Speed Rail Authority Board of Directors

Caltrain CAC

Caltrain BAC

VTA CAC

SFCTA CAC

RAB CAC

FTA regional director

**From:** Roland Lebrun <ccss@msn.com>  
**Sent:** Monday, December 6, 2021 11:45 AM  
**To:** Board (@caltrain.com)  
**Subject:** FRA CRISI grants

**ATTENTION:** This email came from an external source. Do not open attachments or click on links from unknown senders.

*"Eligible CRISI projects include those that reduce congestion; **address highway-rail grade crossings**"*

<https://www.railwayage.com/news/fra-362mm-crisi-grant-program/>



## FRA: \$362MM CRISI Grant Program - Railway Age

The Federal Railroad Administration (FRA) on Aug. 31 will publish a Notice of Funding Opportunity (NOFO) that provides nearly \$362 million to eligible projects under the FY 2021 Consolidated Rail Infrastructure and Safety Improvement (CRISI) grant program, and to related railroad trespass prevention projects.

[www.railwayage.com](http://www.railwayage.com)

□

Recommendation: apply for a CRISI grant to test both the 2SC and wireless crossing solutions at the FRA testing facility in Pueblo Colorado.

**From:** [Transit Study - Texas A&M University](#)  
**To:** [Board \(@caltrain.com\)](mailto:Board (@caltrain.com))  
**Subject:** Transit Study - Texas A&M University  
**Date:** Wednesday, December 8, 2021 1:54:24 PM

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Good day Peninsula Corridor Joint Powers Board representatives,

We hope this email finds you well!

This is a friendly reminder that the transit survey we invited you to take will be closed in approximately 15 days. Your response is critical to our National Institutes of Health (NIH) funded study on how transit can improve users' mobility.

We have successfully received responses from 45 states and begun our preliminary analysis of the innovative strategies that help agencies increase ridership and recover from the pandemic. In order for your agency's data to be reflected in this national study, please take the survey within the next 15 days.

[Take the Survey](#)

Or copy and paste the URL below into your internet browser:

[https://tamuedu.qualtrics.com/jfe/form/SV\\_78nzvMBVqGQPs4S?](https://tamuedu.qualtrics.com/jfe/form/SV_78nzvMBVqGQPs4S?)

[Q\\_DL=9kP7zbP8B7QTVNa\\_78nzvMBVqGQPs4S\\_MLRP\\_71Zrj1xjD0M9Imq&Q\\_CHL=email](https://tamuedu.qualtrics.com/jfe/form/SV_78nzvMBVqGQPs4S_MLRP_71Zrj1xjD0M9Imq&Q_CHL=email)

We will be happy to share the summary results once we complete this research. Please feel free to let us know if you have any questions. Thank you again and we look forward to hearing from your agency.

For more information about the project, please refer to the following NIH website:

<https://proxy.qualtrics.com/proxy/?>

[url=https%3A%2F%2Freporter.nih.gov%2Fsearch%2FHCPVxUBbskS9IQ6y0V1MVw%2Fprojects%2Fmap%2Fproject-details%2F10131151&token=ArHg8fWKjsS5p5TKenoEWDDYZzRw%2Fz5ssLtb1kj1gtc%3D](https://proxy.qualtrics.com/proxy/?url=https%3A%2F%2Freporter.nih.gov%2Fsearch%2FHCPVxUBbskS9IQ6y0V1MVw%2Fprojects%2Fmap%2Fproject-details%2F10131151&token=ArHg8fWKjsS5p5TKenoEWDDYZzRw%2Fz5ssLtb1kj1gtc%3D)

NIH Project Title: Fighting Obesity by Reinventing Public Transportation: A Natural Experiment

NIH Project Award Number: 5R01CA228921

Sincerely,

Study Coordinator: Anthony Chen

PIs: Chanam Lee, Wei Li, and Marcia Ory, Texas A&M University

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